

U.S. Congressman  
**Nick Rahall**  
*WORKING FOR WEST VIRGINIANS*

FOR IMMEDIATE RELEASE

CONTACT: STEPHEN SPINA

TUESDAY, NOVEMBER 21, 1989

PHONE: (202) 225-3452

**RAHALL ANNOUNCES FUNDS FOR HOMELESS**

WASHINGTON, D.C.-- Congressman Nick Rahall (D-WV) today announced the 4th District grants from the Federal Emergency Management Agency (FEMA) for their Emergency Food and Shelter National Board Program (EFSP). FEMA, whom in recent weeks has come under fire for their delayed response in emergency situations like the San Francisco earthquake and the hurricane in South Carolina, said that more than \$300,000 in funds had been earmarked for the 4th District.

The individual county totals are as follows:

- o Cabell & Wayne Counties - \$84,627
- o Logan County - \$37,909
- o McDowell County - \$27,539
- o Mercer County - \$43,319
- o Mingo County - \$25,551
- o Raleigh County - \$65,406
- o Wyoming County - \$28,950

EFSP provides these funds to the Counties to supplement and extend ongoing efforts to provide shelter, food and supportive services for homeless individuals nationwide.

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# Federal Emergency Management Agency

Washington, D.C. 20472

November 15, 1989

Dear Member of Congress:

On behalf of the National Board of the Emergency Food and Shelter (EFS) Program I am pleased to announce the Phase VIII (Fiscal Year 1990) allocations to jurisdictions across the country. The EFS program is a public/private partnership chaired by the Federal Emergency Management Agency (FEMA) and composed of representatives from the American Red Cross, Catholic Charities-USA, Council of Jewish Federations, National Council of Churches, Salvation Army, and the United Way of America.

The new awards are based on an appropriation of \$124,991,000, received under Public Law 101-100, the Continuing Resolution. That figure represents a reduction from the requested and authorized total of \$134 million due to mandated cuts and sequestration. The formula which qualifies jurisdictions in your State or District is explained in the Program Overview which is enclosed.


The EFS program was authorized under the Stewart B. McKinney Homeless Assistance Act of 1987. However, the program has actually been in existence since 1983. This year's allocation brings the total amount distributed during the last 7 years to more than \$740 million. These funds have been administered by local boards which make the key funding decisions and monitor the program. These local boards mirror the National Board in composition and have provided a steady stewardship for the program. Through the supplemental funding provided to shelters, soup kitchens, food banks, and rent/mortgage assistance programs, this program has accounted for hundreds of millions of additional meals and nights of shelter to those people most in need of such help.

Please note that the amounts listed under State Set-Aside Committee will be distributed to additional jurisdictions chosen by those committees. All States are receiving a minimum of \$250,000.

We will be mailing this announcement to the selected jurisdictions in several days. You may wish to use this time to announce the award of funds for your respective State or District covered by this announcement. Should you have further questions on this matter please contact our Office of Congressional Affairs at (202) 646-4500 or the EFS National Board office at (703) 683-1166.

We at FEMA are proud to work with the National Board on this successful fusing of public resources and private resolve. On behalf of the Board, and the 2,300 local boards and 10,000 recipient agencies across the country I extend our thanks for your support.

Sincerely,



Robert H. Morris  
Acting Director

Enclosures



# EMERGENCY FOOD AND SHELTER NATIONAL BOARD PROGRAM

601 North Fairfax Street, Suite 225, Alexandria, Virginia 22314-2007

703-683-1166



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## Staff

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Emergency Management Specialist  
Federal Emergency Management  
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Phase VIII  
PL 101-100  
\$124,991,000

## PROGRAM OVERVIEW

The Emergency Food and Shelter National Board Program (EFSP) has been charged through the Stewart B. McKinney Homeless Assistance Act of 1988 (PL 100-77) "to supplement and extend ongoing efforts to provide shelter, food and supportive services" for homeless individuals nationwide.

The following operating principles, originating in FY '84, remain in force for FY '90:

- fast response
- allocations to neediest areas
- public/private sector cooperation
- minimum, but accountable reporting
- local decision making

The authorizing legislation (PL 100-77) specifically calls for "sensitivity to the transition from temporary shelter to permanent homes and attention to the specialized needs of homeless individuals with mental and physical disabilities and illnesses..." This clause is to be used as a guide and not as a mandate to address these specific areas. The National Board also encourages Local Boards to place special emphasis on identification of and assistance to the elderly, families with children, Native Americans and veterans.

Another clause does allow Local Recipient Organizations (LROs) to "conduct minimum rehabilitation of existing mass shelter or mass feeding facilities, but only to the extent necessary to make facilities safe, sanitary, and bring them into compliance with local building codes."

Jurisdictions (list attached) that qualified for awards were chosen based on the following criteria:

1. most current 12-month national unemployment rates;
2. total number of unemployed within a civil jurisdiction;
3. total number of individuals below the poverty level within a civil jurisdiction; and,
4. the total population of the civil jurisdiction.

In addition to unemployment, poverty was used to qualify a jurisdiction for receipt of an award.



More specifically, jurisdictions were selected under PL 101-100 according to the following criteria:

- o Jurisdictions, including balance of counties, with 18,000+ unemployed and a 4.3% rate of unemployment.
- o Jurisdictions, including balance of counties, with 1,000 to 17,999 unemployed and a 6.9% rate of unemployment.
- o Jurisdictions, including balance of counties, with 1,000 or more unemployed and an 11% rate of poverty.

Varying rates were selected to recognize dynamics such as urban area attraction for the homeless and hungry. Poverty data was used to compensate for the fact that many in need are not shown in published unemployment statistics.

With the receipt of the 124.9 million for use in FY '90 (Phase VIII), the EFSP National Board is again reserving a portion of these funds for the State Set-Aside Program (SSA). This program allows for greater flexibility in selecting jurisdictions for funding. The National Board requests that prior to selecting jurisdictions for funding, the SSA committee consider jurisdictions:

- o that demonstrate high levels of need;
- o that have pockets of homelessness or poverty in non-qualifying jurisdictions;
- o that are experiencing recent economic changes, such as plant closings;
- o with unusually high levels of unemployment or poverty which do not meet the minimum 1,000 cut-off; or,
- o that previously qualified for the program, but no longer meet the established formula.

LOCAL RECIPIENT ORGANIZATIONS FAILING TO REPORT AND DOCUMENT EXPENDITURES UNDER PREVIOUS PHASES OF THE PROGRAM WILL NOT BE ELIGIBLE FOR FUNDING IN PHASE VIII UNTIL ALL OUTSTANDING AUDIT PROBLEMS ARE RECONCILED.

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2. total number of unemployed within a civil jurisdiction;  
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4. the total population of the civil jurisdiction.  
In addition to unemployment, poverty was used to qualify a jurisdiction for receipt of an award.

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703-585-1188

Emergency Management Specialist  
Federal Emergency Management Agency  
302-546-3622



## Virginia

8-8822-00	Newport News City	79,325.00
8-8824-00	Norfolk City	111,632.00
8-8828-00	Petersburg City	29,506.00
8-8832-00	Portsmouth City	71,499.00
8-8836-00	Richmond City	118,816.00
8-8838-00	Roanoke City	54,052.00
8-8846-00	Suffolk City	33,783.00
8-8856-00	STATE SET-ASIDE COMMITTEE, VA	776,847.00
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		1,778,926.00

## Washington

8-8862-00	Benton County	81,442.00
8-8864-00	Chelan County	59,355.00
8-8866-00	Clallam County	41,074.00
8-8868-00	Clark County	134,275.00
8-8872-00	Cowlitz County	57,452.00
8-8874-00	Douglas County	22,771.00
8-8878-00	Franklin County	37,524.00
8-8882-00	Grant County	51,379.00
8-8884-00	Grays Harbor County	54,736.00
8-8890-00	King County	793,869.00
8-8898-00	Kittitas County	23,284.00
8-8900-00	Klickitat County	21,659.00
8-8902-00	Lewis County	46,398.00
8-8908-00	Okanogan County	40,518.00
8-8914-00	Pierce County	315,632.00
8-8920-00	Skagit County	59,868.00
8-8924-00	Snohomish County	233,955.00
8-8928-00	Spokane County	209,003.00
8-8932-00	Stevens County	22,322.00
8-8938-00	Walla Walla County	36,199.00
8-8940-00	Whatcom County	86,317.00
8-8944-00	Yakima County	223,777.00
8-8948-00	STATE SET-ASIDE COMMITTEE, WA	159,758.00
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		2,812,567.00

## West Virginia

8-8950-00	Huntington/Cabell, Wayne Counties	84,627.00
8-8956-00	Berkeley County	34,723.00
8-8958-00	Boone County	23,840.00
8-8974-00	Fayette County	40,176.00
8-8980-00	Greenbrier County	33,376.00
8-8988-00	Harrison County	71,350.00
8-8990-00	Jackson County	23,348.00
8-8994-00	Kanawha County	149,242.00
8-9002-00	Logan County	37,909.00
8-9004-00	Mcdowell County	27,539.00
8-9006-00	Marion County	44,879.00
8-9008-00	Marshall County	25,658.00
8-9010-00	Mason County	21,809.00
8-9012-00	Mercer County	43,319.00
8-9016-00	Mingo County	25,551.00
8-9018-00	Monongalia County	37,161.00
8-9024-00	Nicholas County	31,495.00
8-9026-00	Ohio County	33,184.00



## West Virginia

8-9036-00	Putnam County	33,783.00
8-9038-00	Raleigh County	65,406.00
8-9040-00	Randolph County	26,470.00
8-9066-00	Wood County	59,996.00
8-9068-00	Wyoming County	28,950.00
8-9070-00	STATE SET-ASIDE COMMITTEE, WV	185,454.00
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		1,189,245.00

## Wisconsin

8-9072-00	Eau Claire/Chippewa, Eau Claire Counties	64,508.00
8-9100-00	Barron County	24,011.00
8-9126-00	Dane County	122,964.00
8-9132-00	Door County	23,113.00
8-9148-00	Grant County	22,600.00
8-9164-00	Kenosha County	75,198.00
8-9170-00	La Crosse County	45,756.00
8-9190-00	Milwaukee County	422,881.00
8-9216-00	Portage County	34,852.00
8-9272-00	STATE SET-ASIDE COMMITTEE, WI	739,222.00
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		1,575,105.00

## Wyoming

8-9280-00	Campbell County	25,016.00
8-9288-00	Fremont County	28,651.00
8-9316-00	Sweetwater County	30,832.00
8-9326-00	STATE SET-ASIDE COMMITTEE, WY	165,501.00
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		250,000.00

## American Samoa

8-9328-00	American Samoa	72,429.00
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		72,429.00

## Guam

8-9330-00	Guam	68,778.00
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		68,778.00

## Northern Marianas

8-9332-00	Northern Mariana Islands	43,214.00
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		43,214.00

## Puerto Rico

8-9334-00	Puerto Rico	1,675,187.00
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		1,675,187.00

# The Emergency Food and Shelter National Board Program:



Catholic Charities  
USA



American  
Red Cross



A Partnership  
That Works



This brochure is designed to answer certain commonly asked questions about the Emergency Food and Shelter National Board Program.

### **What Is the National Board Program?**

The Emergency Food and Shelter Program began in 1983 with a \$50 million federal appropriation. The program was created by Congress to help meet the needs of hungry and homeless people throughout the U.S. and its territories by allocating federal funds for the provision of food and shelter.

The program is governed by a national board composed of representatives of the American Red Cross; Catholic Charities, USA; Council of Jewish Federations; The National Council of Churches of Christ in the U.S.A.; The Salvation Army; and United Way of America. The Board is chaired by a representative of the Federal Emergency Management Agency (FEMA).

During its first six years of operation, the program disbursed \$603 million to 9,000 local providers in 2,300 jurisdictions.

### **What Are the Program's Objectives?**

The program's objectives are:

- To allocate funds to the neediest areas.
- To assure fast response.
- To foster public/private sector cooperation.
- To ensure local decision making.
- To maintain minimum, but accountable, reporting.

### **How Is the Program Governed Locally?**

Locally, the program is a model of public-private cooperation. Each civil jurisdiction (a county or city) funded by the program must constitute a local board.

The board should be composed of representatives of the same organizations as those on the National Board, with a local government official replacing FEMA.

### **How Are Emergency Food and Shelter Program Funds Used?**

Program funds are used to provide the following, as determined by the Local Board in funded jurisdictions:

- Meals, served or in the form of groceries.
- Lodging in a mass shelter or hotel.
- One month's rent or mortgage.
- One month's utility bills.
- Minimal repairs to allow a mass feeding or sheltering facility to function during the program year.
- Equipment necessary to feed or shelter people, up to a \$300 limit per item.

### **How Does My Area Qualify?**

The National Board uses a formula involving population, poverty, and unemployment data to determine the eligibility of a civil jurisdiction. There is no national application process.

### **If My Area Is Not Funded Under the Formula, Is There an Alternative?**

Yes. In 1985, the National Board created a State Set-Aside Process to identify and fund areas of need not reflected in the national criteria. State Set-Aside Committees may use any criteria they wish. The Committees are encouraged to fund jurisdictions which have not qualified under the National Board formula, but they may also select jurisdictions that were funded by the National Board.

### **Are Administrative Costs Allowed?**

A jurisdiction may use up to 2 percent of its award for administrative purposes. The National Board uses up to 1 percent of the total allocation for its administrative costs.

### **How Does My Agency or Organization Apply?**

When a jurisdiction is funded, the Local Board must advertise availability of funds. Local organizations, whether not-for-profit or governmental, may apply. The Local Board is responsible for considering all applications, and for determining which organization(s) will receive funds. The Local Board also determines which services are funded.

### **What Documentation for Expenditures Is Required?**

All funded agencies must retain invoices and canceled checks for all program expenditures. Agencies funded for the first time by the program and those that have had previous audit problems must submit their documentation to the National Board. To help ensure that agencies maintain National Board standards of accountability, National Board staff routinely conduct on-site reviews of agency programs and financial documentation. In addition, any agency may be asked to submit its documentation to the National Board at any time.

For more information about the program, contact the Emergency Food and Shelter Program staff, (703) 683-1166.





## National Board Members

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